IN THE CIRCUIT COURT OF THE STATE OF OREGON FOR THE COUNTY OF DESCHUTES

CIRCUIT COURT

2018 APR 27 PM 3: 42

DESCHUTES COUNTY

OREGON

Petition for review of ballot title for Initiative Petition #9-2018-1 Submitted Thursday, April 27, 2018, in Deschutes County Circuit Court, 1100 NW Bond St. Bend, OR

This ballot title appeal is based on grounds that IP #9-2018-1 is insufficiently worded. It fails to make clear to potential signatories that, if this ballot measure is passed by the electorate in its current form, grave consequences for Deschutes County would accompany its implementation.

1— If this ballot measure is approved by voters, it would place Deschutes County in direct violation of an existing state statute, namely '2017 ORS 166.170, State Preemption.'

2017 ORS 166.170, State Preemption

- (1)Except as expressly authorized by state statute, the authority to regulate in any matter whatsoever the sale, acquisition, transfer, ownership, possession, storage, transportation or use of firearms or any element relating to firearms and components thereof, including ammunition, is vested solely in the Legislative Assembly.
- (2) Except as expressly authorized by state statute, no county, city or other municipal corporation or district may enact civil or criminal ordinances, including but not limited to zoning ordinances, to regulate, restrict or prohibit the sale, acquisition, transfer, ownership, possession, storage, transportation or use of firearms or any element relating to firearms and components thereof, including ammunition. Ordinances that are contrary to this subsection are void. [1995 s.s. c.1 §1]
 - 1.a. The language of the ballot title is insufficient because it fails to explain how Deschutes County can legally regulate firearms on its own, when State Preemption clearly gives that authority exclusively to the State Legislature.

1.b. The language of the ballot title is insufficient because it fails to explain how Deschutes County will cover the costs of the inevitable legal challenges when State Preemption clearly gives authority on this matter *exclusively to* the State Legislature.

1.b.i. The language of the ballot title is insufficient because it fails to explain that the taxpayers of Deschutes County would bear the legal costs on both sides if such a challenge came directly from the State of Oregon.

2—The ballot title Summary, as currently written, "would make unconstitutional in Deschutes County any law or regulation that restricts a person from possessing firearms..." IP #9-2018-1 would necessarily strike down the existing Oregon Firearms Safety Act, whose requirement for background checks that can restrict firearm possession would render it unconstitutional and unlawful in Deschutes County.

Residents of Deschutes County would be forced into a Hobson's Choice: Whether to obey County law as mandated by the provisions of IP #9-2018-1 or to obey the Oregon Firearms Safety Act. They would risk prosecution and fines and prison time, no matter which of these contradictory laws—County or State—they choose to obey.

The language of the ballot title of is insufficient, in that it fails to explain how it would avoid creating a state of uncertainty for firearms dealers in Deschutes County on the question of whether or not to perform background checks.

3—The language in the Summary of the IP #9-2018-1 ballot title bestows upon the Deschutes County Sheriff broad powers to "determine whether [federal, state, and local laws]... violate the United States and Oregon Constitutions." In our system of checks and balances and multiple branches of government, the power to determine constitutionality belongs to the judiciary, not to the County Sheriff, who is the law enforcement arm of the executive branch.

From the Constitution of the State of Oregon.

ARTICLE III DISTRIBUTION OF POWERS

Section 1. Separation of powers. The powers of the Government shall be divided into three separate branches, the Legislative, the Executive, including the administrative, and the Judicial; and no person charged with official duties under one of these branches, shall exercise any of the functions of another, except as in this Constitution expressly provided. [Constitution of 1859; Amendment proposed by H.J.R. 44, 2011, and adopted by the people Nov. 6, 2012]

- 3.a.The language of the ballot title of IP #9-2018-1 is insufficient because it fails to explain how Deschutes County can avoid constitutional challenges that might arise if it is approved by the voters and becomes County law.
- 3.b. The language of the ballot title is insufficient because it fails to explain how Deschutes County will cover the costs of constitutional challenges.

3.b.i. The language of the ballot title is insufficient because it fails to explain that the tax payers of Deschutes County would bear the legal costs on both sides if such a challenge came directly from the State of Oregon.

4—When voter approval of IP #9-2018-1 impels Deschutes County to declare the Oregon Firearms Safety Act to be unconstitutional, the result would be an immediate threat to public safety. We would see a reversal of the private sale loophole and "boyfriend loophole" in the sale of firearms.

It would endanger women: there are 45 % fewer intimate partner gun homicides of women in states that require background checks for private handgun sales. It would endanger law enforcement officers; there were 48% fewer law enforcement officers killed with handguns that were not their own in states that require background checks for all handgun sales.

Beyond insufficient, the language of the ballot title for IP #9-2018-1 gives no remedy for its harmful impact on society should it become law in Deschutes County.

Barb Campbell, registered voter / elector

1104 NE 12th St.

Bend, OR 97701

541-390-7588

wabisabibend@yahoo.

IN THE CIRCUIT COURT OF THE STATE OF OREGON

FOR THE COUNTY OF DESCHUTES

BARB CAMPBELL,
Petitioner,
vs.

Case No. 18CV16770

RESPONSE TO BALLOT CHALLENGE

ORAL ARGUMENT REQUESTED

Respondent.

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INTRODUCTION

(30 MINUTES estimated)

Pursuant to the county ballot title review statute, ORS 250.195, Petitioner seeks review of the ballot title Respondent prepared and certified to the county clerk. This court is required to review the ballot title prepared by Respondent to determine if it is insufficient, not concise, and/or unfair. ORS 250.195(1). After conducting this review, the court shall certify to the county clerk a title for the measure¹. ORS 250.195(1).

PROCEDURAL FACTS

Four local electors, pursuant to ORS 250.165, filed with Deschutes County Clerk Nancy Blankenship (hereinafter "clerk") a prospective initiative petition (Exhibit 1). As required by ORS 250.168 the clerk reviewed the prospective petition to determine if it complied with the

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¹ Implicit in the statute is that if this court finds the title prepared by Respondent insufficient, not concise, or unfair the court will draft its own title and certify the court's title to the county clerk. Such a scenario raises important and interesting separation of powers issues as articulated in the dissenting opinions of Justices Unis and Durham in Sizemore v. Kulongoski, 322 Or 229 (1995).

Oregon Constitution, section 1(2)(d), Article IV (single subject requirement), and section 10, Article VI (home rule provisions).

The clerk determined the prospective initiative petition to be in compliance with these provisions and, as required by ORS 250.175(2), sent a copy to the district attorney (Exhibit 2).

The district attorney (the Respondent in the case-at-bar) then, as required by ORS 250.175(3)(a), prepared a ballot title (in the form required by ORS 250.035) and certified it to the clerk (Exhibit 3).

Petitioner filed her challenge within the required seven days of Respondent certifying the ballot title to the clerk (ORS 250.195(1)) thus, if she is an "elector" as required by ORS 250.195 and defined by ORS 250.005(2), her case is properly before this court².

LEGAL ARGUMENT

This court is charged with determining whether the ballot title prepared by Respondent is insufficient, not concise, and/or unfair. ORS 250.195(1). Unfortunately, the legislature did not provide definitions for these words, and only one appellate case cites to the county ballot review statute (State ex rel Bunn v. Roberts, 302 Or 72 (1986)) and the reference is insignificant and not helpful for our purposes. Fortunately, the relevant words are commonly used and understood.

Petitioner makes five arguments. To summarize:

- 1. The ballot title is unclear because it does not state that passage of the initiate would place Deschutes County in violation of Oregon's firearms preemption statute (ORS 166.170).
- 2. The ballot title is insufficient because it fails to explain how Deschutes County will pay for the costs of the claimed inevitable legal challenges to the initiative.
- 3. The ballot title is insufficient in that it fails to explain how passage would avoid creating a state of uncertainty for firearms dealers regarding whether to perform background checks.

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² Respondent does not suggest Petitioner is not an elector; rather, Respondent has no information about it and leaves it to the court to determine if she meets this standing requirement.

- 4. The ballot title is insufficient because it fails to explain how Deschutes County can avoid legal challenges if the initiative is approved by voters.
- 5. The ballot title is defective because it provides no remedy for the claimed harmful impact that will result to society if the initiative is approved by voters.

All five arguments should fail. Petitioner's arguments are more properly expressed during the election campaign for this initiative rather than during the ballot review process.

I. Petitioner's First Argument

Petitioner's first argument is that the ballot title is unclear because it does not state that passage of the initiative would place Deschutes County in violation of Oregon's firearms preemption statute (ORS 166.170). Petitioner's argument should fail because it is not the job of the Respondent to determine whether the initiative at issue is constitutional³; Respondent is charged with drafting a ballot title that accurately conveys to voters the substance of the initiative. If the initiative passes and someone wants to challenge the constitutionality of the measure they can file the appropriate challenge is a court of competent jurisdiction and, assuming they have standing and the issue is ripe, the court will decide the matter. At this point the court's role is to determine whether the proposed ballot title correctly states the substance of the initiative.

II. Petitioner's Second Argument

Petitioner's second argument is that the ballot title is insufficient because it fails to explain how Deschutes County will pay for the costs of the claimed inevitable legal challenges to the initiative. The fact Petitioner apparently desires the proposed initiative text to list how Deschutes County will pay for the costs of any legal challenges is of no legal consequence at this

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³ This is contrasted with the Clerk who is charged with conducting a limited constitutional review prior to certifying the matter (ORS 250.168). Petitioner did not challenge the Clerk's constitutional determination. Such a challenge is authorized by ORS 250.168(4).

stage of the process. The initiative sponsors chose not to include this information in their initiative so it would be improper for the Respondent to decide for them and Deschutes County the answer to this question. Because the ballot title concisely, clearly, and accurately states what the result of passage of the initiative would be it is not insufficient, thus Petitioner's argument should fail.

III. Petitioner's Third Argument

Petitioner's third argument is that the ballot title is insufficient in that it fails to explain how passage would avoid creating a state of uncertainty for firearms dealers regarding whether to perform background checks. Again, it is of no legal consequence that Petitioner desires this information to have been included in the text of the initiative. The fact of the matter is that this information was not included in the text of the initiative, therefore it would be legally inappropriate for the Respondent to include it in the ballot title, thus Petitioner's argument should fail.

IV. Petitioner's Fourth Argument

Petitioner's fourth argument is that the ballot title is insufficient because it fails to explain how Deschutes can avoid legal challenges if the initiative is approved by voters. Again, Petitioner requests this court to add information to the ballot title that is not contained in the text of the initiative. This is not authorized by law, thus Petitioner's argument should fail.

V. Petitioner's Fifth Argument

Petitioner's final argument is that the ballot title is defective because it provides no remedy for the claimed harmful impact that will result to society if the initiative is approved by voters. Again, no remedy was contained in the text of the ballot initiative thus it would be legally

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improper to include information about a remedy in the ballot title, thus Petitioners' argument should fail. Dated this the 30th day of April, 2018. JØHN HUMMEL, OSB# 953061 DISTRICT ATTORNEY

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9-2018-1

Prospective Petition

Local Initiative and Referendum

SEL 370

rev 01/18 ORS 250.045, 250.165, 250.265, 255.135

Warning Supplying false information on this form may result in conviction of a felony with a fine of up to \$125,000 and/or prison for up to 5 years. Each chief petitioner is required to provide, on the same form, their name, residence address, a contact phone number and a signature attesting that the information on the form is true and correct. Changes to the information provided for a chief petitioner or to the circulator pay status below must be reported to the Elections Division no later than the 10th day after you first have knowledge or should have had knowledge of the change.

Petition Information	Туре
This filing is an Original Amend	Some Circulators may be Paid
County City District	☐ Yes No
Security List	recervation Ordinance
Petition Correspondence Select the method of receiving not	ices or other correspondence from the Filing Officer.
Correspondence Recipient Email C	hief Petitioners
Recipient Information	
Name Jerrad Robison	jerradtyreal gunail.com
	petitioner must remain throughout the petition process or the petition is void.
→ By signing this document, I hereby state that all information money or other valuable consideration on this petition base	on the form is true and correct and attest that no circulators will be compensated ed on the number of signatures obtained by the circulator.
Name Servad Robison	Contact Phone 541 408 8401
Residence Address street, city, state, zip 3 Antler ridge A.	Redmond OR, 97756
Mailing Address if different	Lillali Address
Signature Small Robins	04112018
Name 1 /evlim Belcher	Contact Phone 641-380 -1155
Residence Address street, city, state, zip 4040 NE 40+6 RedM	md, OR 97757
Mailing Address if different	rpelcher photugil com
Signature LL A Bolch	Date Signed
Name Bruce & SODER T	Contact Phone
Residence Address street, city, state, zip G4(X7) S(A) Havyes+ A	tire Redmond, OR 97756
Mailing Address if different	Email Address (DC62014@GMail-com
Signature	Date Signed
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9-2018-1

Prospective Petition

Signature

Local Initiative and Referendum

SEL 370

rev 01/18 ORS 250 045, 250.165, 250.265, 255.135

Warning Supplying false information on this form may result in conviction of a felony with a fine of up to \$125,000 and/or prison for up to 5 years. Each chief petitioner is required to provide, on the same form, their name, residence address, a contact phone number and a signature attesting that the information on the form is true and correct. Changes to the information provided for a chief petitioner or to the circulator pay status below must be reported to the Elections Division no later than the 10th day after you first have knowledge or should have had knowledge of the change. Type **Petition Information** Referendum Initiative Amendment Original This filing is an Some Circulators may be Paid Jurisdiction X No Yes District County City Title Subject or name you give your petition. Website if applicable Petition Correspondence Select the method of receiving notices or other correspondence from the Filing Officer Email Chief Petitioners Mail Chief Petitioners Correspondence Recipient **Recipient Information** Email Addres Name Chief Petitioner Information At least one original chief petitioner must remain throughout the petition process or the petition is void. → By signing this document, I hereby state that all information on the form is true and correct and attest that no circulators will be compensated money or other valuable consideration on this petition based on the number of signatures obtained by the circulator 11-788-5858 Redmond, OR 97756 3435 NW Dogwood Ave Email Address ladies of leadusa egmail Signațure Name Mailing Address if different Signature EDMOND OR 97756 **Email Address** Mailing Address if different COCGZO14 CGMAIL COM

Deschutes County State of Oregon Second Amendment Preservation Ordinance

Section 1. THE PEOPLE OF DESCHUTES COUNTY DO ORDAIN that the following ordinance shall be known and may be cited as the Second Amendment Preservation Ordinance.

Section 2. This Second Amendment Preservation Ordinance

- A. Preserves the right of the People of, on and in Deschutes County to:
 - Keep and bear arms as originally understood; in self-defense and preservation, and in defense of one's community and country.
 - Freely manufacture, transfer, sell and buy firearms, firearm accessories and ammunition, which
 are designed primarily for the same purposes.
- B. These rights are retained by the People and protected by the Constitution of these United States, and the Constitution of the State of Oregon as follows:
 - Whereas the Second Amendment to the Constitution of the United States of America states: "A
 well-regulated Militia being necessary to the security of a free State, the right of the People to
 keep and bear Arms, shall not be infringed."
 - 2) Whereas The Ninth Amendment to the Constitution of the United States of America states: "The enumeration in the Constitution, of certain rights, shall not be construed to deny or disparage others retained by the people," protects ancillary rights that are closely related to the right to keep and bear arms protected by the Second Amendment; including the right to manufacture, transfer, buy and sell firearms, firearm accessories and ammunition. Hereinafter these shall be referred to as "ancillary firearm rights."
 - Whereas the Tenth Amendment to the Constitution of the United States of America states: "The powers not delegated to the United States by the Constitution, nor prohibited by it to the States, are reserved to the States respectively, or to the people."
 - 4) Whereas Article 1, section 27 of the Constitution of the State of Oregon states: "The people shall have the right to bear arms for the defense of themselves, and the State, but the Military shall be kept in strict subordination to the civil power."
 - 5) Whereas Article 1, section 33 of the Constitution of the State of Oregon states: "This enumeration of rights and privileges shall not be construed to impair or deny others retained by the people."

 This section protects ancillary firearms rights that are closely related to the right to keep and bear arms protected by Article 1, section 27 of the Constitution of the State of Oregon.
 - C. Therefore, any regulation of the right to keep and bear arms or ancillary firearms rights that violate the Second, Ninth, or Tenth Amendments to the Constitution of the United States of America, or Article 1, sections 27 and 33 of the Constitution of the State of Oregon, as articulated herein, shall be regarded by the People on and in Deschutes County as unconstitutional; a transgression of the Supreme Law of the Land and its spirit of Liberty, and therefore by necessity void ab initio

- D. The People on and in Deschutes County do resolve by this instrument that the Deschutes County Government shall not authorize or appropriate governmental funds, resources, employees, agencies, contractors, buildings, detention centers or offices for the purpose of enforcing any element of such acts, laws, orders, mandates, rules or regulations, that infringe on the right of the People to keep and bear arms.
- E. It shall be the duty of the Sheriff of Deschutes County to determine as a matter of internal policy and county concern per ORS 203.035, whether any federal, state or local regulation affecting firearms, firearms accessories and ammunition, that is enforceable within his/her jurisdiction, violates the Second, Ninth, or Tenth Amendments to the Constitution of these United States, or Article 1, sections 27 and 33 of the Constitution of the State of Oregon, as articulated herein.

Section 3. PENALTIES

- A. Anyone within the jurisdiction of Deschutes County, Oregon found in violation of this ordinance may be made a defendant in a civil proceedings by the county seeking redress of the violation, per ORS 203.065.
- B. Fines recovered under ORS 203.030 203.075 shall be paid to the clerk of the court in which recovery is had. After first deducting court costs in the proceedings, the clerk shall pay the remainder to the treasurer of the county for the general fund of the county, per ORS 203.065.
- C. A civil offense against this ordinance is a Class A violation, per ORS 203.065, with a maximum fine of \$2,000 for an individual, and \$4,000 for a corporation, per ORS 153.018.
- D. Any peace officer, as defined by ORS 161.015, may enforce this ordinance, adopted under ORS 203.035.
- E. Under county authority per ORS 203.035, enforcement of this ordinance is in alliance with the oath to uphold and defend the Constitution of these United States, and the Constitution of the State of Oregon, which the elected officials and officers of Deschutes County are being held to by the People of this county. It is primary in their scope of duties, and may indemnify them against certain liability per ORS 30.285.

Section 4. If any provision of this ordinance or the application of any such provision to any person or circumstance should be held invalid by a Court of competent jurisdiction, the remainder of this ordinance or the application of its provisions to persons or circumstances other than those to which it is held invalid shall not be affected thereby.

Section 5. EFFECTIVE DATE

A. This The Second Amendment Preservation Ordinance shall be effective immediately upon certification of approval by the voters of Deschutes County.



April 11, 2018

Honorable John Hummel
Deschutes County District Attorney
1164 NW Bond St
Bend OR 97701

RE: Request for Ballot Title - Second Amendment Preservation Ordinance, Prospective Initiative Petition

A prospective petition for a Deschutes County initiative was filed April 9, 2018. I have made the determination that it is qualified to receive a ballot title.

ORS 250.175(2) provides that I supply the district attorney with a copy of the proposed measure.

ORS 250.175(3) states that not later than the 5th business day after receiving the copy of the prospective petition, the district attorney shall prepare a ballot title for the county measure to be initiated and certify the ballot title to the county clerk.

Sincerely,

Nancy Blankenship

Deschutes County Clerk

Enc: Copy of Prospective Petition and Text

Copy of Determination Certificate

cc: Deschutes County Legal Counsel

Deschutes Board of County Commissioners

Jerrad Robison, Chief Petitioner Verlin Belcher, Chief Petitioner Bruce J Soper II, Chief Petitioner

EXHIBIT 1



Certificate

I, Nancy Blankenship, Deschutes County Clerk and Chief Election Official of the County of Deschutes, State of Oregon, being duly sworn, do depose and say:

The Oregon Constitution, Article IV, section 1(2)(d), requires that a measure embrace one subject only and matters properly connected therewith.

The measure must be legislative rather than administrative in nature; and must include the full text.

On April 9, 2018, a prospective initiative petition titled "Second Amendment Preservation Ordinance" was filed to place an initiative measure on the ballot for electors of Deschutes County.

ORS 250.168 requires the county clerk to determine in writing that the initiative measure meets the requirements of section 1(2)(d), Article IV, of the Oregon Constitution.

I, hereby determine that the proposed initiative meets the requirements of section 1(2)(d), Article IV, of the Oregon Constitution and is qualified to receive a ballot title.

ORS 250.175(2) calls for the county clerk to supply the district attorney with a copy of the proposed measure and 250.175(3) states that not later than the 5th business day after receiving a copy of the prospective petition, the district attorney shall prepare a ballot title in accordance with ORS 250.035(1). The ballot title of any measure, other than a state measure, to be initiated or referred shall consist of:

- (a) A caption of not more than 10 words which reasonably identifies the subject of the measure;
- (b) A question of not more than 20 words which plainly phrases the chief purpose of the measure so that an affirmative response to the question corresponds to an affirmative vote on the measure; and
- (c) A concise and impartial statement of not more than 175 words summarizing the measure and its major effect.

Any elector dissatisfied with this determination by the county clerk may file a petition for review with the Deschutes County Circuit Court not later than the 7th business day after the prepared ballot title is filed with the county clerk, ORS 250.168(4).

Dated this 11th day of April, 2018

Nancy Blankenship, Deschutes County Clerk

cc: Deschutes County District Attorney
Deschutes County Legal Counsel
Deschutes Board of County Commissioners
Jerrad Robison, Chief Petitioner
Verlin Belcher, Chief Petitioner
Bruce J Soper II, Chief Petitioner



John Hummel District Attorney

1164 NW Bond Street • Bend, Oregon 97701 (541) 388-6520 • Fax: (541) 330-4691 Grand Jury Fax: (541) 330-4698 www.dcda.us

April 18, 2018

Nancy Blankenship
Deschutes County Clerk
SENT VIA EMAIL ONLY

RE: Petition #9-2018-1

Dear Nancy:

I prepared the following ballot caption, question, and summary for the firearms prospective petition:

CAPTION

Expands definition of firearms and limits enforcement of firearms laws.

QUESTION

Should Deschutes County expand constitutional definition of firearms and prohibit enforcement of laws that regulate their manufacture, sale, and possession?

SUMMARY

Approval of this measure would mandate that in Deschutes County, the Oregon and United States Constitutional definitions of firearms be interpreted as including ammunition and firearms accessories.

Approval of this measure would make unconstitutional in Deschutes County any law or regulation that restricts a person from possessing firearms, ammunition, and firearms accessories.

Approval of this measure would require the Deschutes County Sheriff to review federal, state, and local laws affecting firearms, firearms accessories, and/or ammunition and determine whether they violate the United States and Oregon Constitutions as defined by this measure

Approval of this measure would prohibit Deschutes County Government from enforcing any law that restricts the right of people to possess firearms, firearms accessories, and/or ammunition.

And approval of this measure would subject people or corporations who violate this measure to a fine of up to \$2,000 for an individual and \$4,000 for a corporation.

Attached is this information in Word and PDF formats. Be in touch if you have questions.

Sincerely,

John Hummel District Attorney

